

## Message Text

UNCLASSIFIED

PAGE 01 OUAGAD 03409 01 OF 02 091500Z

ACTION IO-14

INFO OCT-01 AF-10 ISO-00 AID-05 EB-08 COME-00 MMO-04

CIAE-00 INR-07 NSAE-00 TRSE-00 OMB-01 IGA-02

OES-07 CU-06 AGRE-00 HEW-06 DIWY-01 /072 W

-----030489 091535Z /50

R 091139Z SEP 77

FM AMEMBASSY OUAGADOUGOU

TO SECSTATE WASHDC 4913

UNCLAS SECTION 01 OF 02 OUAGADOUGOU 3409

E.O. 11652: N/A

TAGS: ECRUP, UV

SUBJECT: CERP 0008-EVALUATION OF UN ASSISTANCE PROGRAMS

REF: STATE AIRGRAM A-2507

1. SUMMARY: UNDP RES REP IS PROVIDING MAJOR ASSISTANCE TO GOUV IN AREAS WHERE NEED IS GREATEST. BOTH UNDP AND ITS SPECIALIZED AGENCIES HAVE IMPLEMENTATION PROBLEMS, BUT THEY ARE NO GREATER THAN THOSE OF OTHER DONORS. TRIPARTITE REVIEW SYSTEM HAS BEEN MOST EFFECTIVE AND GOUV HAS BECOME INCREASINGLY ACTIVE IN PROJECT EVALUATION. UNDP RES REP IS PLAYING AN EFFECTIVE COORDINATING ROLE IN THE UN SYSTEM. HOWEVER, GOUV STILL HAS NOT ALLOWED THE UNDP RES REP TO ACT AS COORDINATOR OF OTHER DONOR ASSISTANCE, ALTHOUGH GOUV HAS ASKED UNDP TO CONTINUE TO ASSIST IN MOBILIZING MULTI-DONOR ASSISTANCE. CONCERN FOR THE INVOLVEMENT OF WOMEN IN THE DEVELOPMENT PROCESS IS EXPRESSED IN IMPORTANCE OF UNDP INVOLVMENT WITH VOLTAIC WOMEN'S ORGANIZATION. END SUMMARY.

2. COMMENTS ON UPPER VOLTA UNDP PROGRAM, PREPARED BY CDO OUAGADOUGOU, ARE KEYED:

A. IMPORTANCE OF UN TECHNICAL ASSISTANCE TO COUNTRY'S TOTAL DEVELOPMENT EFFORTS.

UN PLAYS A MAJOR ROLE IN PROVIDING ASSISTANCE TO GOUV.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 OUAGAD 03409 01 OF 02 091500Z

UN COMMITMENTS IN THE NEXT FIVE YEARS ARE ESTIMATED TO BE 20 PERCENT OF ALL EXTERNAL DONOR ASSISTANCE. THIS, HOWEVER, INCLUDES ALL IBRD AND IDA ASSISTANCE. DURING APRIL 1977, VISIT OF DOO KINGUE, GOUV MIN OF PLAN ASKED UN TO PLAY A MAJOR ROLE IN ASSISTING THEM IN DEVELOPING A THIRD FIVE-YEAR DEVELOPMENT PLAN. MINISTER ALSO EMPHASIZED THAT UN SHOULD CONTINUE TO PERFORM A SUPPORTIVE ROLE AND TO ASSIST GOUV IN MOBILIZING MULTI-DONOR INPUTS TO UPPER

VOLTA. THIS COINCIDES WITH POSITION OF UNDP RES REP, WHO BELIEVES HIS OFFICES SHOULD ACT AS A COORDINATING BODY FOR DONOR ASSISTANCE TO THE COUNTRY AND TO GENERATE INTEREST AMONG DONORS IN NEW DEVELOPMENT INTERVENTIONS. UN PROJECTS ARE BEING CONDUCTED IN THE FOLLOWING SECTORS: RURAL DEVELOPMENT, COMMERCIAL, INDUSTRIAL, MINING, ENVIRONMENTAL AND TOURISM, EDUCATION, TRANSPORTATION, URBANIZATION, PUBLICWORKS, HEALTH, FINANCE, AND PLANNING, THE UN MAKES A UNIQUE CONTRIBUTION TO ECONOMIC PROGRESS IN UPPER VOLTA BECAUSE IT IS ABLE TO PROVIDE ASSISTANCE IN POLITICALLY SENSITIVE DEVELOPMENT SECTORS WHERE THE GOUV IS NOT YET READY FOR BILATERAL ASSISTANCE. THESE SECTORS INCLUDE MINERAL RESEARCH AND COMMERCE AND TRADE PROMOTION.

B. PROJECT IMPLEMENTATION: UNDP AND ITS SPECIALIZED AGENCIES ARE FACED WITH THE SAME PROJECT IMPLEMENTATION PROBLEMS AS ARE ALL DONORS IN UPPER VOLTA. COMMODITY PROCUREMENT FROM OUTSIDE THE COUNTRY IS PLAGUED WITH TRANSPORTATION DELAYS WHICH EFFECT IMPLEMENTATION OF PROJECTS. FORTUNATELY, DURING THE PAST YEAR, INCREASED AVAILABILITY OF TECHNICIANS HAS IMPROVED IMPLEMENTATION SCHEDULE FOR UNDP PROJECTS. PROJECT IMPLEMENTATION HAS ALSO BEEN IMPROVED BY INCREASED AVAILABILITY OF ASSOCIATE EXPERTS FINANCED BY INDIVIDUAL GOVERNMENTS FOR UNDP PROJECTS. LOCAL CURRENCY CONTRIBUTIONS HAVE INCREASED OVER THE PAST YEAR, AND HENCE, THE PROJECTS THEMSELVES HAVE BEEN STRENGTHENED.

C. PROJECT EVALUATION BY UNDP: OVER THE PAST YEAR UNDP HAS FORMALIZED TRIPARTITE REVIEW SYSTEM WITH THE GOUV. THIS TRIPARTITE EVALUATION SYSTEM CONTINUES TO IDENTIFY PROBLEMS IN ONGOING UNCLASSIFIED

UNCLASSIFIED

PAGE 03 OUAGAD 03409 01 OF 02 091500Z

PROJECTS AND A MUTUAL EFFORT IS MOUNTED TO RESOLVE THEM. REVIEWS ARE HELD ON THE AVERAGE OF ONCE A YEAR, BUT THIS MAY VARY. RECENTLY AS A RESULT OF THE SUCCESS OF THESE REVIEWS UNDP AND ALL ITS SPECIALIZED AGENCIES MET WITH GOUV COOPERATING MINISTRIES AND OPENLY DISCUSSED THEIR PROBLEMS, NOT ONLY CONCERNING INDIVIDUAL PROJECTS BUT ALSO SIDER ISSUES: SUCH AS UN RELATIONS WITH THE GOVERNMENT AND PROGRAM PLANNING ISSUES. THE GOVERNMENT ALSO ASKED UN RES REP TO COMMENT ON UN PROBLEMS WITH GOUV. THESE EXCHANGES ARE EXPECTED TO IMPROVE UN/GOUV COOPERATION.

D. EXAMINATION OF UNDP RPROJECT PROPOSALS: THIS SYSTEM IS NOT USED IN UPPER VOLTA. IN THE PAST THE MINISTRY OF PLAN WAS FIRMLY OPPOSED TO ANY ATTEMPT TO ESTABLISH A FORMAL EXTERNAL DONOR COORDINATING MECHANISM AND, THEREFORE, COORDINATION HAS REMAINED AT INFORMAL LEVEL. DESPITE ITS INFORMALITY, IT HAS BEEN RELATIVELY EFFECTIVE IN AVOIDING OVERLAP IN RAPIDLY INCREASING DONOR PROGRAM HERE. NEW MINISTER OF PLAN HAS INDICATED THAT A MORE FORMAL STRUCTURE MIGHT NOW BE ACCEPTABLE AND AID REPRESENTATIVES WITH UNDP RES REP WILL CONTINUE TO PURSUE POSSIBILITY OF ESTABLISHING A FORMAL EXTERNAL DONOR COORDINATING MECHANISM.

E. COUNTRY PROGRAMMING: THE FIRST COUNTRY PROGRAM WAS PREPARED BASED ON VISITS OF A MULTI-DISCIPLINARY MISSION WITH

RESULTS THAT MANY INPUTS WERE DERIVED FROM EXTERNAL DELIBERATIONS. THE NEW PROGRAM WAS DEVELOPED BY UNDP EXPERTS WORKING IN UPPER VOLTA WITH MAXIMUM COORDINATION WITH RESPONSIBLE GOVERNMENT MINISTRIES WHICH CONTRIBUTED SUBSTANTIVE SECTIONS OF THE PROGRAM, E.G. DIRECTOR OF PLAN WROTE THE ECONOMIC DEVELOPMENT SECTION OF THE PROGRAM. THE NEW PROGRAM FOR 1977-81 WAS PRESENTED TO GOUV IN AUGUST 1977 FOR ITS APPROVAL AND IT WILL BE SUBMITTED TO THE UNDP GOVERNING COUNCIL IN JANUARY 1978 ALONG WITH REGIONAL PROJECTS IN THE SAHEL AND PROGRAMS OF OTHER SAHELAIN COUNTRIES.

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 OUAGAD 03409 02 OF 02 091520Z  
ACTION IO-14

INFO OCT-01 AF-10 ISO-00 AID-05 EB-08 COME-00 MMO-04  
CIAE-00 INR-07 NSAE-00 TRSE-00 OMB-01 IGA-02  
OES-07 CU-06 AGRE-00 HEW-06 DIWY-01 /072 W  
-----030886 091535Z /50

R 091139Z SEP 77  
FM AMEMBASSY OUAGADOUGOU  
TO SECSTATE WASHDC 4914

UNCLAS SECTION 02 OF 02 OUAGADOUGOU 3409

IN ADDITION TO THE NEW PROGRAM FOR 1977-81 UNDP IS PLANNING THREE SECTOR STUDIES TO ASSIST GOUV IN ITS EFFORTS TO IMPROVE NATIONAL PLANNING. FAO HAS PRODUCED AN AGRICULTURAL STUDY THAT WILL ENTAIL AGRICULTURE PLANNING FOR NEXT FIFTEEN YEARS. IBRD AND UNESCO WILL PRODUCE A SIMILAR STUDY IN THE EDUCATION SECTOR AND UNIDO WILL PROVIDE AN INDUSTRIAL SECTOR STUDY. THESE STUDIES WILL BE WRITTEN INTERNALLY WITH UN PERSONNEL WORKING CLOSELY WITH RESPONSIBLE GOUV MINISTRY OFFICIALS. STUDIES WILL BE APPROVED BY THE GOVERNMENT AND SHOULD BE COMPLETED BY EARLY 1979. UPON APPROVAL THEY WILL BE AVAILABLE TO ALL DONOR COUNTRIES INTERESTED IN WORKING IN THESE SECTORS. INCORPORATED INTO ABOVE PROGRAM PLANNING ARE UNDP APPLICATION OF QTE NEW DIMENSIONS ENDQTE. NEW CONCEPTS INCLUDE LOCAL SUB-CONTRACTORS TO IMPLEMENT PROJECTS REPLACING TRADITIONAL PROJECT MANAGERS; JOINING REPORTING ON PROJECT PROGRESS; TECHNICAL REPORTS GENERATED BY PROJECTS AND STUDIES TO BE GOUV DOCUMENTS; AND A SYSTEM OF POST-PROJECT ASSISTANCE. THE UNDP IS ALSO EXPLORING THE CONCEPT OF MULTI-SECTORAL FUNDING WITH MINISTRY OF PLAN TO PROVIDE ADDITIONAL FUNDING FLEXIBILITY. UNDP FINANCIAL CRISES OF 1975-76 HAS HAD SOME RESIDUAL EFFECT IN UPPER VOLTA, BUT MAJOR PROBLEMS HAVE BEEN RESOLVED. F. PERFORMANCE OF THE UN SYSTEM: AS MENTIONED ABOVE THE UNDP RES REP HAS EFFECTIVELY CARRIED OUT HIS LEADERSHIP ROLE IN

COORDINATING UN FUNCTIONS IN COUNTRY WITH SOME EXCEPTIONS.  
MOST APPARENT EXCEPTION IS WHO WHICH IS SEPARATELY REPRESENTED  
BY AN AGENCY HEAD. THE WHO REPRESENTATIVE HAS A MORE DIRECT  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 OUAGAD 03409 02 OF 02 091520Z

ADVISORY FUNCTION THAN DO OTHER UN AGENCIES PRESENT IN UPPER  
VOLTA. HE SITS ON THE MINISTRY OF HEALTH AS A CLOSE ADVISOR TO  
MINISTER. HOWEVER, HIS ACTIVITIES ARE NOT COORDINATED WITH  
THOSE OF UNDP. UNDP PERFORMS CONTROLLER FUNCTIONS FOR WHO  
AND HAS FINANCED SOME WHO PROJECTS FROM ITS IPF ALTHOUGH THEY  
ARE IMPLEMENTED BY WHO REP. WHO REVIEWS ALL HEALTH ASPECTS OF  
UNDP DEVELOPMENT PROJECTS. WHO, AS DO ALL SPECIALIZED AGENCY  
REPS, ATTEND UNDP BY-MONTHLY COORDINATION MEETINGS AND UNDP  
RES REP ATTENDS WHO, AND OTHER, STAFF MEETINGS. IBRD IN UPPER  
VOLTA DOES MAINTAIN SEPARATE IDENTITY FROM UNDP FAMILY BECAUSE  
OF FUNDING AND SEPARATION AT HEADQUARTER LEVEL. IBRD REP AND UNDP  
RES REP HAVE GOOD WORKING RELATIONSHIP. IBRD FUNDS JOIN PROGRAMS  
WITH UNDP SPECIALIZED AGENCIES, E.G. FAO AND UNESCO. AS A BASIC  
PRINCIPLE, RES REP BELIEVES UNDP SHOULD HAVE OVERALL RESPON-  
SIBILITY FOR ALL OPERATIONAL MATTERS WITHIN HIS AREA OF  
RESPONSIBILITY AND MORE RESPONSIBILITY FOR THOSE PROJECTS WHICH  
ARE BILATERALLY FUNDED AND IMPLEMENTED BY A UN AGENCY THROUGH A  
FUNDS IN TRUST ARRANGEMENT. RECENTLY, UNDP HAS WORKED OUT AN  
ARRANGEMENT WHEREBY UN SAHELIAN OFFICE OPERATIONS IN UPPER VOLTA  
WILL BE UNDER THE RESPONSIBILITY OF UNDP RES REP EVEN THOUGH  
THEY ARE SEPARATE AT HEADQUARTERS LEVEL. ANOTHER DEMONSTRATION  
OF EFFECTIVE LEADERSHIP PLAYED BY UNDP RES REP IN CO-  
ORDINATING ASSISTANCE IS THE ESTABLISHMENT OF A BI-MONTHLY  
MEETING OF ALL UN REGIONAL ORGANIZATIONS BASED IN UPPER VOLTA  
TO AVOID ANY DUPLICATION OF ACTIVITIES. THESE INCLUDE UNSO,  
UNICEF AND USENCO.

G. WOMEN IN DEVELOPMENT: THE CHIEF PROGRAM OFFICER IN  
RES REP OFFICE IS AN AMERICAN WOMAN. CONCERN FOR WOMEN IN  
DEVELOPMENT IS INTEGRATED INTO PROJECT UNDERTAKEN IN UPPER VOLTA  
ACCORDING TO RES REP. ONE SUCH PROJECT OF NOTE IS UNESCO-FUNDED  
EQUAL ACCESS OF WOMEN AND GIRLS TO EDUCATION. THIS PROJECT  
IS LOCATED IN THREE AREAS OF THE COUNTRY AND FOCUSES NOT ONLY  
ON EDUCATION BUT ALSO ON INTRODUCTION OF LABOR-SAVING, TIME-  
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 OUAGAD 03409 02 OF 02 091520Z

SAVING DEVICES. IN PROJECT VILLAGES, MOTORIZED MILLS AND CARTS  
HAVE BEEN INTRODUCED. THE PROJECT HAS HAD LIMITED SUCCESS AND  
AT PRESENT U.S. AID IS FUNDING A PROJECT EVALUATION TO IDENTIFY  
PROBLEM AREAS TO AVOID SUCH PROBLEMS IN OUR OWN WOMEN IN DEVELOPMENT  
PROJECTS. UNESCO IS ALSO WORKING WITH THE FEDERATION  
OF VOLTAIC WOMEN WHICH IS COMPRISED OF FOUR VOLTAIC WOMEN ORGANI-

ZATIONS. RECENTLY UNESCO FUNDED A SEMINAR ON SEX EDUCATION IN OUAGADOUGOU.

H. SELF-RELIANCE AND MUTUAL SELF-HELP: THE CONCEPT OF TCDC WAS FIRST CONSIDERED BY A WORKING GROUP IN OUAGADOUGOU THAT WAS HEADED BY ARBA DIALLO, FORMER DIRECTOR OF INTERNATIONAL COOPERATION IN THE MINISTRY OF FOREIGN AFFAIRS. UNDP INCOOPERATION WITH GOUV IS PRODUCING A REPORT THAT WILL BE PRESENTED AT THE WORLD CONFERENCE ON TRANSFER OF TECHNOLOGY BETWEEN DEVELOPING COUNTRIES TO BE HELD IN AUGUST 1978. THIS CONCEPT IS STILL IN ITS EARLY STAGES OF DEVELOPMENT IN UPPER VOLTA. UNDP IS CONSIDERING THE USE OF MORE EXPERTS FROM DEVELOPING COUNTRIES. UNDP IS CONSTANTLY SEARCHING FOR WAYS TO IMPROVE REGIONAL TRAINING PROGRAMS AND EXCHANGE OF EXPERTS BETWEEN AFRICAN COUNTRIES. THIS CONCEPT HAS BEEN VERY FAVORABLY RECEIVED BY THE GOUV.

GRAHAM

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** ECONOMIC REPORTS, FOREIGN ASSISTANCE PROGRAMS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 09-Sep-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01-Jan-1960 12:00:00 am  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977OUAGAD03409  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770327-0323  
**Format:** TEL  
**From:** OUAGADOUGOU  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770981/aaaacqeo.tel  
**Line Count:** 239  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 38479849-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION IO  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE A-2507  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 30-Nov-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 1332415  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CERP 0008-EVALUATION OF UN ASSISTANCE PROGRAMS  
**TAGS:** ECRP, UV  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/38479849-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009